

## Message Text

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O P 250037Z MAY 78  
FM SECSTATE WASHDC  
TO AMEMBASSY MADRID IMMEDIATE  
INFO ALL NATO CAPITALS PRIORITY  
USNMR SHAPE PRIORITY  
USDOCOSOUTH NAPLES PRIORITY  
USLOSACLANT NORFOLK VA PRIORITY  
USCINCEUR VAIHINGEN GER PRIORITY

C O N F I D E N T I A L STATE 132686

E.O. 11652: GDS

TAGS: NATO, NAC, SP

SUBJECT: BRIEFING SPAIN IN ADVANCE OF NATO SUMMIT

REF: MADRID 5748(DTG2216332MAY)

1. YOU MAY USE THE FOLLOWING MATERIAL TO BRIEF THE  
SPANISH ON THE PURPOSE AND CONTENT OF THE  
NATO SUMMIT THAT WILL TAKE PLACE IN WASHINGTON, MAY 30-31.

2. THE PRINCIPAL OBJECTIVES OF THE SUMMIT ARE (1) TO  
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REVIEW THE CHALLENGES FACING THE ALLIANCE IN THE 1980'S,  
INCLUDING DEFENSE, DETENTE, ECONOMIC AND SOCIAL PROBLEMS,  
AND THE PROJECTION OF SOVIET POWER OUTSIDE EUROPE; AND (2)  
TO DEMONSTRATE THE CONTINUITY OF LAST YEAR'S OBJECTIVES,  
CENTERED IN THE YEAR-LONG WORK BASED ON THE MAY 1977  
LONDON SUMMIT INITIATIVES, IN PARTICULAR: PRESENTATION OF  
AN EAST-WEST STUDY AS A BASIS FOR FURTHER ACTION WITHIN THE

ALLIANCE; AGREEMENT ON A LONG-TERM DEFENSE PROGRAM THAT WILL GIVE SUBSTANCE TO NATO EFFORTS IN 10 SEPARATE DEFENSE AREAS FOR THE NEXT 15 YEARS; HIGH-LEVEL RATIFICATION OF THE 3 GOAL IN DEFENSE BUDGET INCREASES; AND DEVELOPMENT OF TRANSATLANTIC DEFENSE PROCUREMENT RELATIONS FOR MORE EFFICIENT NATO FORCES AND A SHARING OF COSTS AND BENEFITS OF DEFENSE PRODUCTION.

3. MAY 30 WILL BE DEVOTED MAINLY TO DISCUSSING ALLIANCE POLITICAL ISSUES. ALL FIFTEEN ALLIES WILL PARTICIPATE. FOLLOWING A CEREMONIAL OPENING WITH PUBLIC SPEECHES BY PRESIDENT CARTER, THE HONORARY PRESIDENT OF THE NORTH ATLANTIC COUNCIL (TURKISH PRIME MINISTER ECEVIT), AND NATO SECRETARY-GENERAL JOSEPH LUNS, THE REST OF THE SUMMIT MEETINGS WILL BE IN CLOSED SESSIONS.

4. THE CENTERPIECE OF THE FIRST DAY'S POLITICAL DISCUSSIONS WILL BE THE EAST-WEST STUDY, AN INITIATIVE LAUNCHED AT THE LONDON SUMMIT AND DESIGNED TO ASSESS LONG-TERM TRENDS IN EAST-WEST RELATIONS AND THEIR IMPLICATIONS FOR THE ALLIANCE. WE EXPECT THE STUDY TO ESTABLISH FIRMLY THE CONTINUING VALIDITY OF DEFENSE AND DETENTE AS TWIN OBJECTIVES OF NATO POLICY INTO THE 1980'S. IT IS IMPORTANT TO NOTE THAT THE EAST-WEST STUDY WAS PREPARED WITH THE FULL COOPERATION OF ALL ALLIES AND WAS INTENDED TO PRESENT A FULL RANGE OF ALTERNATIVE VIEWS  
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RATHER THAN A CONSENSUS.

5. WE EXPECT THE CONSIDERATION OF THE EAST-WEST STUDY TO LEAD NATURALLY TO A DISCUSSION OF EAST-WEST ISSUES SUCH AS THE STATE OF MBFR AND SALT II NEGOTIATIONS (E.G. NON-CIRCUMVENTION, GRAY AREA SYSTEMS, CRUISE MISSILES), THEATRE NUCLEAR FORCES, THE UN SSOD AND CSCE. DURING THE FIRST DAY'S FORMAL AND INFORMAL DISCUSSIONS WE ANTICIPATE THAT THE ALLIES WILL ALSO TOUCH UPON OTHER POLITICAL ISSUES OF COMMON CONCERN SUCH AS SOVIET/CUBAN ACTIVITIES IN AFRICA AND DEVELOPMENTS IN OTHER PARTS OF THE WORLD.

6. THE ALLIES PARTICIPATING IN THE NATO INTEGRATED MILITARY STRUCTURE WILL DEVOTE THE MORNING OF THE SECOND DAY TO ADOPTING THE LONG-TERM DEFENSE PLAN. THE LTDP, ANOTHER LONDON SUMMIT INITIATIVE, LAYS OUT AN UNPRECEDENTED SERIES OF MEASURES FOR NATO ACTION IN THE MID- AND LONG-TERM IN THE TEN SELECTED KEY DEFENSE FIELDS: READINESS, REINFORCEMENT, RESERVE MOBILIZATION, MARITIME POSTURE, AIR DEFENSE, COMMUNICATIONS, COMMAND AND CONTROL, ELECTRONIC WARFARE, PROCEDURE FOR ARMAMENTS

COLLABORATION, CONSUMER LOGISTICS, AND THEATRE NUCLEAR MODERNIZATION. THE LTDP REPORT TO THE ALLIED LEADERS DESCRIBES BRIEFLY THE MAJOR PROPOSED ACTIONS, IDENTIFIES THOSE ALREADY APPROVED, AND REFERS CERTAIN MEASURES FOR APPROVAL. THE LTDP IS AT PRESENT A GENERAL AGREEMENT, MORE SPECIFIC THAN EVER BEFORE, BUT STILL NEEDING VIGOROUS FOLLOW-THROUGH MEASURES. THESE MEASURES WILL BE WORKED OUT IN GREATER DETAIL IN THE COMING MONTHS.

7. ON THE AFTERNOON OF THE SECOND DAY, THE ALLIES WILL CONSIDER HOW TO IMPROVE TRANSATLANTIC COOPERATION IN THE DEVELOPMENT, PRODUCTION AND PROCUREMENT OF ALLIANCE DEFENSE EQUIPMENT. THE OBJECTIVES ARE TO ACHIEVE A MORE EFFECTIVE COLLECTIVE DEFENSE GIVEN SIMILAR BUDGET  
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CONSTRAINTS THROUGHOUT THE ALLIANCE; TO STRENGTHEN THE ALLIANCE ECONOMICALLY, PARTICULARLY BY BROADENING ITS DEFENSE INDUSTRIAL AND TECHNOLOGICAL BASE AND BY USING RESOURCES MORE EFFICIENTLY; AND TO BOLSTER ALLIANCE POLITICAL SOLIDARITY BY REDUCING CONFLICT OVER DEFENSE EQUIPMENT TRADE AND TECHNOLOGY TRANSFER.

8. THE SUMMIT WILL END WITH ISSUANCE OF ONE COMMUNIQUE. IN ADDITION TO THE COMMUNIQUE, THE ALLIES WILL ISSUE (1) A PUBLIC STATEMENT EXPLAINING (NOT SUMMARIZING) THE EAST-WEST STUDY AND (2) A SHORT DOCUMENT EXPLAINING IN FULLER DETAIL THE LONG-TERM DEFENSE PROGRAM. CHRISTOPHER

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